# FINAL STAFF REPORT

### California's Summer 2004 Electricity Supply and Demand Outlook

#### **DISCLAIMER**

This report was prepared as a result of work by the staff of the California Energy Commission. Neither the State of California, the California Energy Commission, nor any of their employees, contractors or subcontractors, makes any warranty, expressed or implied, or assumes any legal liability or responsibility for the accuracy, completeness, or usefulness of any information, apparatus, product, or process enclosed, or represents that its use would not infringe on privately owned rights.

Revised JULY 2004 700-04-005/REV



Arnold Schwarzenegger, Governor

#### CALIFORNIA ENERGY COMMISSION

Ron Wetherall, **Principal Author** 

David Ashuckian, *Manager*Electricity Analysis Office

Terrence O'Brien,

Deputy Director

Systems Assessment &
Facilities Siting Division

Robert L. Therkelsen **Executive Director** 

## California's Summer 2004 Electricity Supply and Demand Outlook

The California Energy Commission staff's electricity supply and demand outlook for summer 2004 indicates the need for close monitoring and the prudent use of electricity resources, particularly during periods of hotter than normal summer temperatures. While supplies are expected to be adequate under normal (1-in-2 year) weather, on very hot days (1-in-10 year temperatures) statewide projected operating reserves may drop as low as 5 percent, which could prompt calling on voluntary conservation programs, interruptible-load programs and other emergency response programs.

The Summer 2004 Electricity Supply and Demand Outlook compares electricity supply and demand for June through October. The peak demand day typically occurs in August, but could fall on any day from July through September. This outlook is based on a number of assumptions to represent the level of electricity supplies likely to be available. These assumptions include:

- Dry hydro conditions reflect a 1-in-5 year probability for hydroelectric generation availability from the Pacific Northwest and in-state facilities;
- Generation capacities from thermal power plants are derated to reflect reduced dependable capacity during summer months;
- No catastrophic events will disrupt the supply and delivery of natural gas to power plants;
- No catastrophic transmission or system-wide electricity failures will occur; and.
- No significant gaming (manipulation) of the California Independent System Operator (CA ISO) decrement market that will significantly affect dispatch decisions or cause transmission congestion.

There are three additional assumptions that differ from the preliminary outlook the Energy Commission prepared in January 2004: 1) spot market imports are now assumed to be 750 megawatts (MW) lower because of ongoing repairs to the Pacific Northwest DC transmission line, 2) The addition of 640 MW from Etiwanda units 3 and 4 which were mothballed in November 2003 (320 MW from unit 4 will come back online July 15; 320 MW from unit 3 will come back online September 15) and 3) the demand forecast for 2004 is higher to reflect increased demand from more robust economic growth.

In this new forecast, stronger economic and demographic drivers for 2004 are reflected, resulting in additional peak load growth in CA ISO loads over 2003 peaks. The Energy Commission's analysis of recent daily loads in the CA ISO suggests that, after adjusting for weather, demand growth for the last three months was an average of 3.5 percent, which is higher than the 2.6 percent assumed in the previous forecast. Assuming this growth carries into the summer,

this represents an additional increment of 369 MW of peak demand in the CA ISO control area and a corresponding increase of 565 MW of peak demand statewide over the previous summer forecast.

#### **Hydro Generation Conditions**

At the end of April, water storage in California reservoirs was 102 percent of average historical conditions and was 95 percent of average at the end of May. The ability to draw down reservoirs this summer is likely to provide enough fuel to sustain hydro energy production at 85 percent of average. Though a warm and dry spring led to an early melt of the Sierra snowpack, total in-state hydro generation capacity is expected to be at 95 percent of average through late summer.

While hydro generation is significantly less during dry years when compared to a wet year, the effect of using dry year assumptions on the dependable hydro capacity is generally less dramatic. Since the peak demand occurs during a relatively few hours in the summer, storage levels in reservoirs are expected to be sufficient during these hours.

In the Pacific Northwest, hydropower capacity will be near normal to help meet the peak hours of summer demand in California, but the total volume of energy produced during the year will be reduced. This will be the fifth consecutive year with below-average water in the Columbia River Basin, but it is nowhere close to record dry conditions, which were 50 percent of average. According to the May 20th forecast by The Northwest River Forecast Center, water runoff at The Dalles is likely to be 75 percent of average.

**Figure 1** and **Table 1** together show that under normal (1-in-2 year weather) conditions, the statewide operating reserve is expected to be 12.8 percent in August. The estimated operating reserve would decline to 8.8 percent if spot market purchases are excluded from the supply estimate. Under extremely hot conditions (1-in-10 year weather), the state may have a 5.6 percent operating reserve during August then lowering to 5.4 percent in September due to the likelihood of diminishing hydro availability. This is lower than previously estimated because of the derating of the Pacific Northwest DC transmission line and increased demand in the revised forecast for 2004.

**Figure 2** and **Table 2** together present a similar assessment for the CA ISO control area, which serves approximately 75 percent of the statewide electricity demand. The projected operating reserve for the CA ISO area for normal summer temperatures is expected to be 12.7 percent in August. The estimated operating reserve would decline to 9 percent if spot market purchases are excluded from the supply estimate. Under extremely hot conditions (1-in-10 year weather), the CA ISO is expected to have a minimum 4.6 percent operating

reserve (spot market purchases included) during the month of July, increasing to 5.3 percent and 5.4 percent in August and September.

This outlook is designed to evaluate electricity demand and supply balances under reasonable and likely circumstances. Summer supplies are expected to exceed summer demand under normal conditions both statewide and for the CA ISO. While rotating outages or actual blackouts are unlikely in California in 2004, it does not mean they cannot happen. Extreme weather conditions, equipment failure, human error in forecasting, or scheduling of daily resources may result in localized supply shortages.

The outlook did not focus on the potential for natural catastrophes, acts of war or sabotage, natural gas supply curtailments, or other low probability events. Each control area in California is required to maintain an operating reserve designed to accommodate contingencies such as a large power plant or transmission line going out of service. Building an electricity generation and delivery system that could withstand any or all contingencies would be very expensive and result in higher electricity rates. Additionally, unless the corresponding market structure is designed properly, it could dampen future investment in new facilities, slow the implementation of efficiency and demand response programs, and hinder the development of renewable generation resources.

#### **Changes Since Last Supply Demand Outlook**

The year's first preliminary electricity supply and demand assessment was posted on the Energy Commission's website in early January and was presented to the State Assembly, Utilities and Commerce Committee on January 15, 2004. The Energy Commission continually revises its outlook as new information becomes available. As mentioned above, changes in this summer's outlook since the early June report include 640 MW (320 MW each) from Etiwanda units 4 and 3 that will come back online on July 15<sup>th</sup> and September 15<sup>th</sup>, respectively.

Ongoing revisions, such as changing online dates for new generation facilities, have measurable effects on supply and demand balances. For example, a 750 MW derate was applied to "Spot Market Imports" for both the statewide and CA ISO control area balances. This change is made to account for the reduced transfer capability over the DC Intertie (direct-current transmission line from the Pacific Northwest) due to ongoing repairs and upgrades that will occur through the summer. Likewise, the adjustment for increased demand in 2004 reduced projected operating reserves for the CA ISO control area, and statewide, by roughly 1 percent and 1.2 percent, respectively. The demand forecast was not adjusted for the period 2005 through 2010 because it is not yet clear that the underlying economic growth is sustainable new growth, or simply reflects the same projected economic growth concentrated in earlier quarters.

In addition, the method for calculating "Projected Operating Reserves" was modified by removing reserve requirements on firm imports to increase consistency with how the CA ISO measures operating reserves.

#### Long-term Outlook of Supply and Peak Demand for 2004-2010

Changes in the long-term outlook have also occurred since this outlook was published in early June, 2004. The California Public Utilities Commission gave approval for San Diego Gas and Electric to sign contracts enabling developers to complete construction on two large San Diego plants: Palomar Escondido (546 MW) and Otay Mesa (510 MW). Palomar Escondido is expected to be available for summer 2006 and Otay Mesa is anticipated to be operational for summer 2008.

**Table 3** and **Figure 3** together show the extended outlook through 2010. Lines 9 and 12 show projected operating reserves for normal (1-in-2 year) and hot (1-in-10 year) summer weather, respectively. While new generation is expected to improve supply/demand balances in the summer of 2005, by the summer of 2008, reserve margins may, again, fall below 5 percent, the threshold for triggering implementation of voluntary load reduction programs. For the years 2005-2010, this assessment counts only those proposed power plants that are deemed as having a 75 percent or greater probability of coming on-line. New generation will need to be added each year from 2005 through 2008 in order to maintain system reliability.

#### Summary

While electricity supply is expected to exceed demand for normal temperature conditions this summer, if hot (1-in-10 year) temperatures occur, the CA ISO may be forced to call on interruptible load customers to shed loads. These customers have agreed to shed load when called upon in exchange for being charged a lower electricity rate. Interruptible load programs and programs such as price response and voluntary response can be activated when real-time operating reserves drop below 5 percent. This report warns of the possibility of these programs being enacted if the estimated operating reserves for July, August and September fall to 4.6 percent, 5.3 percent and 5.4 percent, respectively, for the CA ISO control area. The 1,885 MW capacity expected from emergency response programs is more than sufficient to ensure that operating reserves remain well above 5 percent during a 1-in-10 year temperature demand.

There is an ongoing need to monitor the status of potential new capacity proposed for the period starting 2006 and beyond. Because the retirement of older natural gas fired generating units can affect reserve margins in the state,

the Energy Commission has initiated a study on the role and value of aging power generators in the state's power plant fleet. The Energy Commission continues to monitor and track announced retirements as well as new capacity additions to the state's generation capacity.

# Table 1 California Statewide Electricity Supply/Demand Outlook Summer 2004

#### **California Energy Commission**

Line		June	July	August	September	October
1	CEC 2004 Baseline Demand Forecast (1-in-2 Weather) <sup>1</sup>	48,554	53,896	53,896	53,896	43,720
2	1-in-10 Weather Adjustment <sup>1</sup>	3,019	3,351	3,351	3,351	1,577
3	1-in-2 Operating Reserve	3,042	3,416	3,416	3,416	2,786
4	1-in-10 Reserve Adjustment <sup>1</sup>	211	235	235	235	110
5	California Statewide Peak Demand + Operating Reserve (1 in 10)	54,826	60,898	60,898	60,898	48,193
6	ISO Control Area Merchant Thermal	23,922	23,912	23,898	23,892	23,973
7	ISO Municipal Utility Thermal Resources	1,021	1,021	1,021	1,021	1,022
8	ISO Control Area Hydro (derated)	8,783	8,782	8,779	8,854	8,115
9	IOU Retained Generation	5,291	5,291	5,291	5,291	5,291
10	Net Imports ISO Control Area	5,095	5,095	5,095	5,095	3,920
11	QF Capacity (dependable)	5,623	5,597	5,573	5,535	5,754
12	LADWP Control Area Resources (hydro derated)	7,803	7,803	7,803	7,803	7,734
13	Imperial Irrigation District + Other Non ISO Municipals	1,487	1,504	1,504	1,504	1,484
14	SMUD Control Area Resources (hydro derated)	1,811	1,811	1,811	1,711	1,409
15	Dependable Capacity	60,835	60,815	60,774	60,705	58,702
16	Estimated Nuclear Refueling Outage	-	-	-	-	(1,102)
17	Economic Outages	-	-	-	-	(3,000)
18	Generation Retirements <sup>3</sup>	(601)	(601)	(601)	(601)	(601)
19	Estimated Forced and Planned Outages	(3,750)	(3,750)	(3,750)	(3,750)	(6,140)
20	Estimated Forced & Scheduled Outages	(4,351)	(4,351)	(4,351)	(4,351)	(10,843)
21	Available Capacity	56,484	56,464	56,423	56,354	47,859
22	Resource Surplus/Deficit Before Additions *	1,658	(4,434)	(4,475)	(4,544)	(334)
23	Generation Additions (dependable) @ 75% Probability <sup>2</sup>	664	664	984	984	1,304
24	Sempra DWR Contract Obligation <sup>5</sup>	800	800	800	800	800
25	Total Available Capacity	57,948	57,928	58,207	58,138	49,963
26	Resource Surplus/Deficit Before Spot Market <sup>6</sup>	3,122	(2,970)	(2,691)	(2,760)	1,770
27	Expected Spot Market Imports <sup>7</sup>	1,950	1,950	1,950	1,950	1,950
28	Resource Surplus/Deficit With Spot Market Imports	5,072	(1,020)	(741)	(810)	3,720
29	Estimated Operating Reserve (1-in-2 Weather)	26%	12.3%	12.8%	12.7%	21%
30	Estimated Operating Reserve (1-in-2 Weather) w/o Spot Market Imports	22%	8.3%	8.8%	8.7%	16%
31	High Temperature Operating Reserve	18%	5.0%	5.6%	5.4%	16%
32	High Temperature Operating Reserve (1-in-10 Weather) w/o Spot Market Imports	14%	1.3%	1.8%	1.7%	11%
33	Emergency Response Programs	, ,			,5	, ,
34	Expected Interruptible/Emergency Programs <sup>8</sup>	1,112	1,112	1,112	1,112	1,112
35	Expected Price Response	453	453	453	453	453
36	Expected Voluntary Response	321	321	321	321	321
37	Emergency Response Program Total	1,885	1.885	1,885	1.885	1,885
<u> </u>	1 luly-Sant are constant because neak could occur in any month. October is a 1-in-5 scenario	.,	.,	.,	.,	.,550

<sup>&</sup>lt;sup>1</sup> July-Sept are constant because peak could occur in any month; October is a 1-in-5 scenario.

<sup>&</sup>lt;sup>2</sup> Of the 1,167 MW generation mothballed in Nov 2003, 320 MW comes back online 15 July 2004; and an additional 320 MW comes back online 15 Sept 2004.

<sup>&</sup>lt;sup>3</sup>Generation is removed from assessment to account for 2004 retirements.

<sup>&</sup>lt;sup>4</sup>Resource surplus above what is required for Operating Reserves. This is calculated by subtracting line 5 from line 21

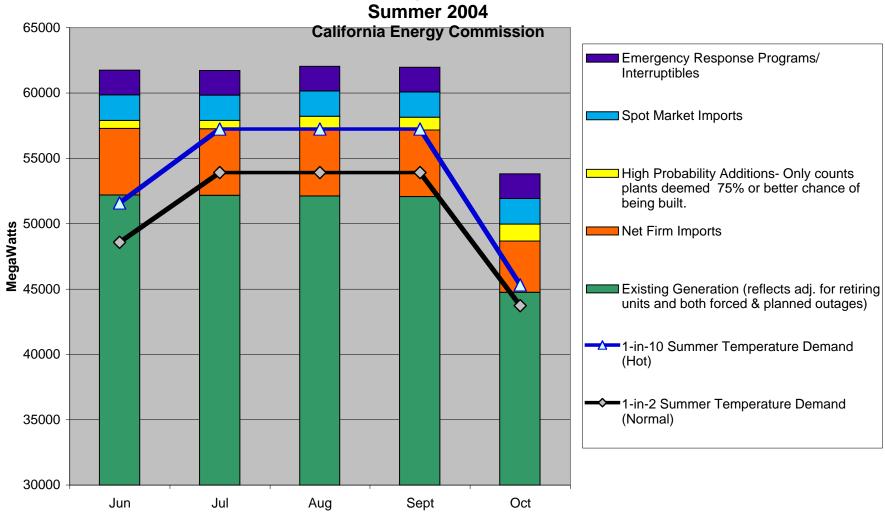
<sup>&</sup>lt;sup>5</sup> This line represents generation built under contract in Mexico. Has been derated to account for transmission limitations.

<sup>&</sup>lt;sup>6</sup> Resource surplus beyond what is needed for Operating Reserves. It is calculated by subtracting line 5 from sum of lines 25

<sup>&</sup>lt;sup>7</sup>Spot market estimate is conservative: assumes dry hydro year and it is based on historical observations.

<sup>&</sup>lt;sup>8</sup> Subscribed load reduction discounted to reflect expected load reduction.

Figure 1
Statewide Supply/Demand Outlook



#### Table 2 **California ISO Control Area Electricity Supply/Demand Outlook** Summer 2004

#### **California Energy Commission**

Line	June	July	August	September	October
1 CEC 2004 Baseline Demand Forecast (1-in-2 Weather) <sup>1</sup>	39,783	44,160	44,160	44,160	35,822
2 1-in-10 Weather Adjustment <sup>1</sup>	2,470	2,742	2,742	2,742	1,258
3 1-in-2 Operating Reserve	2,428	2,735	2,735	2,735	2,233
4 1-in-10 Reserve Adjustment <sup>1</sup>	173	192	192	192	88
5 California ISO Control Area Demand + Operating Reserve (1 in 10)	44,854	49,828	49,828	49,828	39,401
6 ISO Control Area Merchant Thermal	23,922	23,912	23,898	23,892	23,973
7 ISO Municipal Utility Thermal Resources	1,021	1,021	1,021	1,021	1,022
8 ISO Control Area Hydro (derated)	8,783	8,782	8,779	8,854	8,115
9 IOU Retained Generation	5,291	5,291	5,291	5,291	5,291
10 Net Imports ISO Control Area	5,095	5,095	5,095	5,095	3,920
11 QF Capacity (dependable)	5,623	5,597	5,573	5,535	5,754
12 Dependable Capacity	49,735	49,697	49,657	49,688	48,075
13 Estimated Nuclear Refueling Outage	-	-	-	-	(1,102)
14 Economic Outages	-	-	-	-	(3,000)
15 Generation Retirements	-	-	-	-	-
16 Estimated Forced and Planned Outages	(3,250)	(3,250)	(3,250)	(3,250)	(5,640)
17 Estimated Forced & Scheduled Outages	(3,250)	(3,250)	(3,250)	(3,250)	(9,742)
18 Available Capacity	46,485	46,447	46,407	46,438	38,333
19 Resource Surplus/Deficit Before Additions 3	1,631	(3,381)	(3,422)	(3,391)	(1,068)
20 Generation Additions (dependable) @ 75% Probability <sup>2</sup>	140	140	464	464	784
21 Sempra DWR Contract Obligation <sup>4</sup>	800	800	800	800	800
22 Total Available Capacity	47,425	47,387	47,671	47,702	39,917
23 Resource Surplus/Deficit Before Spot Market 5	2,571	(2,441)	(2,158)	(2,127)	516
24 Expected Spot Market Imports <sup>6</sup>	1,450	1,450	1,450	1,450	1,450
25 Resource Surplus/Deficit With Spot Market Imports '	4,021	(991)	(708)	(677)	1,966
26 Estimated Operating Reserve (1-in-2 Weather)	26%	12.0%	12.7%	12.8%	17%
27 Estimated Operating Reserve (1-in-2 Weather) w/o Spot Market Imports	22%	8.3%	9.0%	9.1%	13%
28 High Temperature Operating Reserve	18%	4.6%	5.3%	5.4%	13%
High Temperature Operating Reserve (1-in-10 Weather) w/o Spot Market Imports	14%	1.2%	1.8%	1.9%	9%
30 Emergency Response Programs					
31 Expected Interruptible/Emergency Programs <sup>8</sup>	1,112	1,112	1,112	1,112	1,112
32 Expected Price Response	453	453	453	453	453
33 Expected Voluntary Response	321	321	321	321	321 <b>1,885</b>

<sup>&</sup>lt;sup>1</sup> July-Sept are constant because peak could occur in any month; October is a 1-in-5 scenario.

<sup>&</sup>lt;sup>2</sup> Of the 1,167 MW generation mothballed in Nov 2003, 320 MW comes back online 15 July 2004; and an additional 320 MW comes back online 15 Sept 2004.

<sup>&</sup>lt;sup>3</sup> Resource surplus above what is required for Operating Reserves. It is calculated by subtracting line 5 from line 18

<sup>&</sup>lt;sup>4</sup>This line represents generation built under contract in Mexico. Has been derated to account for transmission limitations.

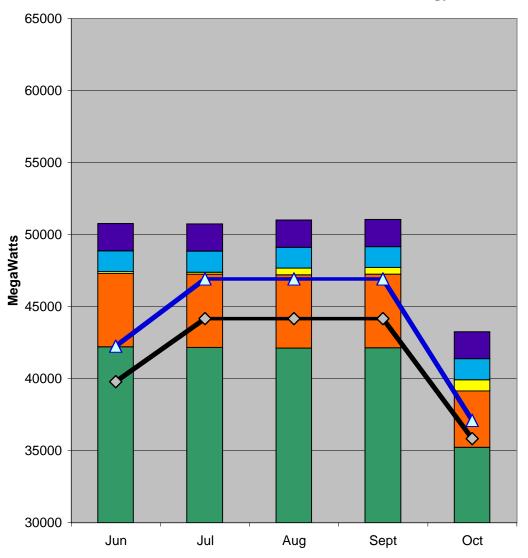
<sup>&</sup>lt;sup>5</sup> Resource surplus above what is required for Operating Reserves. It is calculated by subtracting line 5 from line 22

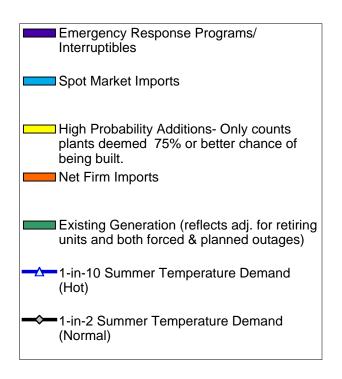
<sup>&</sup>lt;sup>6</sup> Spot market estimate is conservative. It assumes dry hydro year conditions and it is based on historical observations.

<sup>&</sup>lt;sup>7</sup> Resource surplus above what is required for Operating Reserves. It is calculated by subtracting line 5 from sum of lines 22 & 24.

<sup>&</sup>lt;sup>8</sup> Subscribed load reduction discounted to reflect expected load reduction.

Figure 2
CA ISO Control Area
Supply/Demand Outlook
Summer 2004
California Energy Commission





# Table 3 2004 - 2010 Statewide Supply/Demand Outlook

**California Energy Commission** 

Line		<u>Aug 2004</u>	Aug 2005	Aug 2006	Aug 2007	Aug 2008	Aug 2009	Aug 2010
1	Existing Generation	56,479	56,862	57,814	58,530	58,896	59,605	59,810
2	Forced and Planned Outages <sup>1</sup>	-3,750	-3,750	-3,750	-3,750	-3,750	-3,750	-3,750
3	Retirements <sup>2</sup>	-601	-1,091	-2,385	0	0	0	0
4	Net Firm Imports 1,3	5,095	4,948	5,048	4,848	4,848	4,315	4,209
5	High Probability CA Additions	984	2,043	3,101	366	709	205	198
6	Spot Market Imports	1,950	2,700	2,700	2,700	2,700	2,700	2,700
7	Total Supply (MW)	60,157	61,712	62,528	62,694	63,403	63,075	63,167
8	1-in-2 Summer Temperature Demand (Normal)	53,896	54,500	55,487	56,195	57,090	57,757	58,491
9	Projected Operating Reserve (1-in-2) 4	12.8%	14.6%	14.0%	12.7%	12.1%	10.0%	8.6%
10	Proj. Op. Reserve (1-in-2) w/ Accelerated Programs <sup>5</sup>	13.3%	16.9%	17.9%	18.4%	18.7%	17.3%	16.5%
11	1-in-10 Summer Temperature Demand (Hot)	57,247	57,811	58,858	59,609	60,559	61,266	62,044
12	Projected Operating Reserve (1-in-10) 4	5.6%	7.4%	6.8%	5.6%	5.1%	3.2%	1.9%
13	Proj. Op. Reserve (1-in-10) w/ Accelerated Programs <sup>5</sup>	6.3%	9.2%	10.1%	10.5%	10.7%	9.4%	8.7%

Notes: <sup>1</sup> Forced and Planned Outages and Net Firm Imports are estimated based on historic data. <sup>2</sup> In 2005 and 2006 there are respectively 750 MW and 1250 MW of generic retirements to reflect capacity deemed to be at risk for retirement. In addition, CEC recognizes that South Bay Units 1-4 will retire prior to the summer of 2009. However, since these units are needed for reliability, we assume these plants' capacity will be replaced without interruption. <sup>3</sup> No new Net Firm Imports are assumed, so contract expirations reduce Net Firm Imports over time with exception of 2006 when 100 MW export contract expires. This causes Net Firm Imports to increase by 100 MW in 2006. <sup>4</sup> These reserves do not consider potential capacity additions derived from price responsive demand programs adopted by the CPUC, incremental new renewables from Energy Action Plan or High DSM Peak Demand Reduction Scenario. <sup>5</sup> Includes potential capacity additions from Energy Action Plan or High DSM Peak Demand Reduction Scenario. <sup>6</sup> Of the 1,167 MW generation was mothballed (removed) in Nov 2003, Etiwanda 4 (320 MW) comes back online 15 July 2004; and Etiwanda 3 (320 MW) comes back online 15 Sept 2004. <sup>7</sup> Emergency Response and Interruptibles programs are not included in operating reserve calculations.

15	Capacity from Plants on Cold Reserve Status <sup>6</sup>	847	527	527	527	527	527	527
16	Emergency Response Programs/Interruptibles 7	1,885	1,885	1,885	1,885	1,885	1,885	1,885

Figure 3
2004-2010 Statewide
Electricity Supply/Demand Outlook

**California Energy Commission** 

